HIPAA 101: HIPAA Privacy for Health Information Exchange

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Administrative Simplification: What Does HIPAA Do?

- **Transaction Standards**
- **Privacy Standards**
  - Restrictions on use and disclosure of PHI
  - Individual rights
  - Administrative requirements
- **Security Standards**
  - Ensure confidentiality, integrity and availability of electronic PHI
  - Protect against reasonably anticipated:
    - Threats to security or integrity of electronic PHI
    - Uses or disclosures of electronic PHI
  - Ensure compliance by workforce
Affected by HIPAA

- Covered Entities
  - Health care providers engaging in electronic covered transactions
  - Health plans
  - Health care clearinghouses
  - Sponsors of Medicare prescription drug cards

- Other Entities Affected
  - Business Associates
  - Plan Sponsors
General HIPAA Considerations: Preemption

- Is the State law contrary to HIPAA?
- If not contrary, both requirements apply
  - HIPAA preempts or supersedes contrary state law
  - UNLESS state law provides
    - Greater privacy protections
    - Greater individual rights
- Beware participants of multiple states
- Beware “super-confidentiality” information
HIPAA Analysis: Take a Pulse

- Identify those with access to PHI
  - Determine covered entity status
  - Determine other status/relationships (e.g., business associate)

- Examine the flow of PHI through HIE
  - Identify who controls the flow of PHI
  - Purposes of the PHI Flow

- Identify relationships and purposes
Why is it Important to Take a Pulse

- Separate (e.g., with a master patient index)
  - Leave the decisions to each participant
  - Beware: the degree to which the master patient index constitutes a disclosure

- Centralized but separate (e.g., silos)
  - Holder of EHR likely a business associate
  - BAC plus
  - General rules of disclosures

- Integrated EHR
  - Entries may be a disclosure
  - Probably will want common rules
  - May limit uses and disclosures
  - User agreement
Relationships: Organized Health Care Arrangement

- Medical Staff OHCA
- Community OHCA: organized system
  - More than one covered entity
  - Hold themselves out to the public as a joint arrangement
  - Participate in joint activities that include UR, QA or sharing of financial risk
- May disclose PHI to another covered entity in OHCA for OHCA health care operations in addition to other permitted disclosures
- May use joint notice of privacy practices
A person who, on behalf of a covered entity or OHCA —

- Performs or assists with a function or activity
  - Involving PHI or
  - Otherwise covered by HIPAA
- Performs certain identified services

Diagram:
- Covered Entity
  - Billing Firms
  - Auditors, Actuaries
  - Lawyers
  - TPAs
  - Accreditation Organizations
  - Clearinghouses
  - Management Companies
  - Consultants, Vendors
Relationships: Business Associate

- Business associate provides services on behalf of a covered entity involving PHI
  - Examples: management, administration, data aggregation
- Need BAC
- RHIO/ASP/ISP
  - May or may not be covered entity
  - May be a business associate (especially in a hub and spoke arrangement)
PHI Disclosure: TPO

- May disclose PHI for own
  - Treatment
  - Payment
  - Health care operations

- May disclose PHI for treatment activities of a health care provider (not necessarily a CE)

- May disclose PHI to provider or covered entity for recipient’s payment purposes

- May disclose PHI to covered entity for recipient’s operations
  - For limited operations only (e.g., QA, peer review, fraud and abuse, compliance)
  - If both have/had relationship with patient
  - If disclosure relates to relationship
PHI Disclosure: Authorization

- May not be necessary for most disclosures
  - Depends on participants
  - When in doubt, go with an authorization
- State law may present greatest challenges
  - May be more stringent on disclosures
  - May present problems with authorization
  - Requirements likely to vary with type of info (mental health, AIDS/HIV/STD, developmental disabilities, substance abuse)
- Beware of federal substance abuse requirements
- May want to seek patient permission/acknowledgement
  - Puts patients on notice; helps to avoid surprises
  - Opportunity to request additional privacy protections
  - Opt in/opt out
Disclosure: Non-PHI

- De-identified data
  - May be aggregated/shared
  - Is it truly de-identified?

- Limited data sets
  - For public health, research or operations
  - Need data use agreement
Minimum Necessary

- May use, disclose or request only the *minimum necessary* information for the intended purpose
- HIE participants may rely on other members’ representation if:
  - All are covered entities and
  - Reliance “is reasonable under the circumstances”
- No minimum necessary for:
  - Treatment
  - Authorization
Individual Rights

- General Issues
  - Need to determine responsibilities
  - Centralized v. de-centralized

- Access
  - If de-centralized, different providers may follow different rules
  - Want to put participants on notice

- Amendment
  - Provider to make determination
  - Process for making amendments system-wide
  - Need to preserve pre-amendment PHI
  - Need to track timing of amendments
  - Need to link to statement of disagreement/rebuttal
Individual Rights

- Accounting of disclosure
  - Most HIE disclosures not subject to accounting
  - Who tracks?

- Request additional privacy protection
  - Covered entity has right to refuse
  - Accepted request → Bound
  - Practical implication: Who is bound?
  - Be aware of system limitations

- Notice of privacy practices
  - Want all participants to include description of community-wide system
  - Each party is responsible for contents/distribution of NPP
  - Joint NPPs need to be tracked
Administrative Responsibilities

- Training
  - Centralized v. decentralized

- Audit/Investigation of complaints

- Mitigation

- Sanctions
  - Each member must have consistent sanctions
  - What about sanctions within HIE (e.g., right to unplug a HIE member)?

- Policies
  - Individual policies and procedures
  - Rules of the road
A Note about Security

- Security and privacy go hand-in-hand
- Each covered entity is responsible for its own compliance
- Security standards are scalable based on covered entity’s sophistication and resources
- Security is only as good as the weakest link
- Should the Health Information Exchange impose minimum requirements?
  - User/license agreements
  - Policies or procedures
  - Membership requirements
A Note about Security

- Again, decision to centralize or decentralize
- Risks vary based on structure
- Ongoing concerns
  - Audit/sanctions
  - Authentication of users
- Systems protections for appropriate access
  - Identify relationship with patient
  - Break the glass
QUESTIONS